**CHOICE OF UKRAINE: REFORMS VS. PERESTROYKA**

Yakovlev D.V.
National University «Odessa Law Academy»

The article examines the process of political choice between reforms and perestroika, its features and components in the post-Soviet Ukraine. M. Gorbachev’s perestroika is considered as a vivid example of the model of the halfness of reforms. His political choice is caused not only the “dawn” of democracy in the post-Soviet space. The choice the last general secretary of CPSU convincingly showed that there is no third way between democracy and authoritarianism. The modern Ukrainian political class must realize this and make a rational choice in favor of democracy. The role of the political choice in two interrelated dimensions of political interaction — politics and policy. Firstly, in the struggle of individual and collective political actors for votes in the electoral process. Secondly, in the process of public administration, where the choice is an important component of political decision-making. It is noted that the post-Soviet model of reforms is characterized by certain pathologies originating from the Soviet period: formation of the “party of power”, centralization, orientation of the informational influence “top — down”, lack of the dialogue and traditions of parliamentary debate, populism. In the globalized environment the informational space becomes an arena of political infighting and the mediatization of politics threatens the subordination of political debate and the broad political dialogue in visual media format, especially — TV. It is well-reasoned that one of the possible ways of overcoming the political choice pathologies is rationalization of the electoral process and public administration. Using the theory of public choice, the recipes of facilitating of rational choice model formation in the public domain are stipulated.

**Keywords:** political choice, post-Soviet political choice, perestroika, reforms, political debates, rational choice.

**Introduction.** In the discourse of national political science a well-developed system of rational argumentation for the implementation of the ambitious project — the transition from the post-Soviet politics to the democratic political interaction — was formed. Mainstream political actors publically call themselves democrats, under the idea of democracy almost all the political parties, projects and organizations are placed, except explicit fringes. But democracy, paraphrasing Soviet propagandists, is still “on the horizon”, remaining the matter of faith.

The study of Ukrainian political choice in this article is focused on two processes: electoral and administrative. In the case of electoral choice the main actor is a citizen, while in public politics they are government officials, who are organized, able to determine the agenda of public life, legal and procedural terms of political choice, including the electoral one.

In the political framework, the political changes of the last decades enhanced the emergence of well-organized groups that have access to power, economic, informational and political resources of impact and that try to monopolize this framework. Such groups have no rational reasons to consider the thoughts of unorganized or less organized social groups and the society as the whole. In this respect, the choice of an autocrat is not much different from choosing an oligarchic form of administration. The logic of the autocrat, like the oligarchy, involves neglecting public interest, concerns about the retention of power (in the context of autocracy, it also applies to solving the problem of inheritance) and maximization of its own profit.

For Ukraine the attempt to explore the grand event — the disintegration of the Soviet Union — from the perspective of two situations of choice of the “last general secretary” is of particular importance.

Firstly, Ukraine is quite unexpectedly, taking into consideration the significant contribution of the Ukrainians to the development of the Soviet regime and the weakness of changes in the two decades of independence, found itself at the forefront of post-Soviet political transformations. Despite the similarity of the causes and the difference of consequences of the events in 2004–2005 and 2013–2014, Ukrainian “Maidans” convincingly showed both alternatives and constraints of a political choice in the country. And above all, the political class has not left the “post-Soviet” coat, and in new conditions tries to implement the model of “perestroika” as another attempt to withdraw from real reforms and simulate democracy in order to preserve power and property.

Secondly, in political discourses much emphasis is paid to elections in Ukraine (electoral process), but at the same time, not enough attention is focused precisely on the conditions, alternatives and restrictions of the choice of political actors, citizens and institutions (whether in offices, in polling stations or during street protests).

I. Homo Eligit. The Theoretical Framework of Political Choice Research

In political theory two basic approaches to the interpretation of the phenomenon of political choice are developed: “existential” and “marketing”. The first one relates to the philosophical tradition of existentialism and connects choice with freedom (the freedom of choice), responsibility (the responsibility for selection), suffering and fear. The situation of choosing is the time of the highest tension of spiritual and physical forces of an individual, which happens several times during his life (or does not take place at all), has a fundamental moral character and means “either...or”.

The second approach, on the contrary, emphasizes the “commonplace” and triviality of the phenomenon of choice, which is primarily associated with the needs of an individual, services and goods. The choice in this case moves to a public domain, appears as an important part of public administration, decision-making in management, realization of political interests.

© Yakovlev D.V., 2015
In the contemporary political discourse, the image of “Knight at the Crossroads”, which illustrated the situation of choice, is changed to the model of “Man with a remote control” (or another gadget) who “turns over” channels, websites, computer games, services, goods, parties, leaders, ideologies. A modern citizen has a lot of choice options that can either be alternative or cannot.

One of the major controversies related to political choice is that the topics, which draw people’s attention during an election campaign, are usually different from the variety of problems which must be solved in the process of public administration. As post-Soviet political process convincingly demonstrates, the pathologies of political choice are often quite well “disguised” under the norm, as in the post-Soviet societies there was no public discussion and reflection of latent individual and collective attitudes, desires and expectations, which constitute the basis for public legitimating of power.

A political theory takes into account the limitation of the provisions of rational choice based on the model of selfish maximizer of benefit – Homo ekonomicus. The difficulties that arise in the process of transformation of individual rational decisions and collective action are essential. K. Arrow, M. Olson and their followers claim that the transfer from individual to collective rationality is unattainable.

In the early 1950s, the economist Kenneth Arrow (subsequently a Nobel Prize winner) wrote down a list of reasonable requirements for a democratic voting procedure. Then Arrow set out to find all of those voting procedures that meet the requirements. It turns out that there aren’t many. Arrow was able to prove with the inexorable force of pure mathematics – that the only way to satisfy all of the requirements is to select one voter and give him all the votes. The only “democratic” procedure that meets the minimal requirements for democracy is to anoint a dictator (Landsburg 1995, 53).

The rational behaviour means that the actor has a plan and tries to maximize his own benefits while minimizing potential costs. Economic theory suggests the opportunistic behaviour of actors when they follow their own interests, in particular fraudulently, including explicit forms of fraudulence (lying, stealing, cheating, etc.), i.e. a rational person is a “maximizer”, who accepts only the best option. Political actors develop electoral strategies, calculate the benefit from their political participation and rely on the principle of benefit maximizing. This is an instrumental understanding of rationality, according to which individuals compare their expected benefits and costs, trying to maximize the former and minimize the latter.

M. Olson believes that the behaviour of an individual often lies in the fact that he tries to enter the group that does not pay, and that others join the group paying the social costs. However, this game does not take into account the long term prospect, in which the actions concerning “pervasive interests” bring the greatest benefit (M. Olson opposes them to small-group interests). Because this incentive to “ticketlessness” takes a long time for the emergence of collective action in most sectors and groups (Olson, 2000).

In the transition conditions economic growth serves an important factor of success. It is necessary to guarantee well-defined individual rights and the “absence of theft of any kind”. M. Olson distinguishes two types of “theft”: 1) violation of the subordinates’ rights by an autocrat and confiscation of property; 2) theft by means of lobbying, which establishes favorable for groups of special interests legislative norms and sets prices and norms for salaries by means of cartelization or conspiracy.

Voters like politicians are entities who rationally pursue goals of getting maximum benefit or advantage. Explaining the results of political processes, the theorists of public choice refer to the deductive methods of formulating versions about which incentive and restraining factors are faced by individuals, which calculations they are guided by. A systematic study of individuals’ behavioural strategies has brought researchers to new approaches concerning traditional issues of political science, and led them to asking questions that have never been asked concerning the nature of political phenomena (the idea of the phenomenon of “rent-seeking”, when the groups who have a monopoly make the government protect, with the help of regulatory process, their dominant positions).

According to “The Concise Oxford Dictionary of Politics”, “rational choice is the division of, or approach to, the study of politics which treats the individual actor as the basic unit of analysis and models politics on the assumption that individuals behave rationally, or explores what would be the political outcome of rational behaviour. Rational choice writers usually define rationality narrowly in terms of transitivity and consistency of choice” (The Concise Oxford Dictionary of Politics 1996, 421).

According to A. M. Sharp, “the choice of an economic system is not a choice to have or not have decision making and planning; rather, the particular economic system selected simply indicates who will make resource-use decisions and plans. In the market economy, the consumer is king. That is, consumers decide what allocation of resources between competing production processes maximizes their well-being. Markets then coordinate this information and bring about any needed reallocation. None of this applies in the command economy... “(Sharp 2001, 46).

But not only these politological and political factors make the political choice difficult. The logic of democratic elections it foresees the alternative-ness: a politician should be chosen between different candidates. An alternative necessarily implies a difference; in viable (democratic) elections it is a competitive difference.

The logic of political actions is aimed not just at defending a particular position or own principles (of the party program) of social development, but also in competition with other politicians who are competitors in the political domain. On the one hand, the political battle in the election campaign is an open sphere of interactive symbolic communication of political actors towards power, getting of which allows to focus on serving the public benefit.

On the other hand, the assurance of the government legitimacy allows to distinguish the “trap of free elections”, “unreliability of the choice fac-
tor” that can lead to the phenomenon common to the citizens of all the post-communist countries – disappointment in the elections. For the participants of the democratic transit Larry Diamond’s idea about the existence of a significant difference between the “electoral” and “liberal” democracy becomes apparent. The latter is not limited to the system of democratic elections. It also possesses such features as control over executive power; independent judicial power that enforces the abdicate of the law supremacy; protection of the freedom rights of an individual, speech, meetings, conscience, the right to choose and to be chosen; protection of minorities’ rights … no censorship … In case of electoral democracy there exist a system of government and administration, formed as a result of relatively free and fair elections, but there are no guarantees of many other rights or freedoms that exist in liberal democracies (Diamond 1999).

The condition of regular and free elections is necessary but not sufficient to ensure an effective (“good”) administration.

The complex of interrelated problems of legal, economic (the structure of ministries and departments, which remain Soviet basing on their organizational and sectoral characteristics), political and cultural nature complicates the performance of functions appropriate for a modern democratic administration by the post-Soviet state. K.R. Minogue confirms that “the echo of the past always illuminates. Cui bono? the Romans used to ask. Who benefits? In an egalitarian world, everyone is equal, except perhaps the managers of equality. And certainly in the foreseeable future, there will be endless and not unprofitable work for those whose business it is to spell out in ever greater detail the rules of the game of life, and to adjudicate conflict, and to teach the benighted what thoughts a just society requires. Politics will have died, but everything will be politics” (Minogue 1995, 111).

The centralization of power and the concentration of authority in the condition of an uncertain responsibility of individual and collective government actors lead to the abstraction of administration decisions from society (administration entities). The state apparatus and the nomenclature are perceived by society (perhaps we could say the same about self-identity) as a self-reliant system that is not interested in cooperation with community and does not require feedback for selection, approval and implementation of political decisions.

Georg Sorensen in his “Democracy, Dictatorship and Development. Consequences for Economic Development of Different Forms of Regime in the Third World” notices that “… the restructuring of the economy meant that there was room for improved welfare as well as for auto-centric growth” (Sorensen 1990, 13). Moreover, “the original argument was that democratic regimes were less able to curb consumption to the benefit of accumulation and economic growth” (Sorensen 1990, 11).

The problem of citizen’s political choice in the voting booth is to elect the best among all other candidates according to specific criteria. Defining the selection criteria is a personal decision of every voter or a group of voters united by certain social (age, ideological, gender etc.) features.

In political theory quite a sceptical attitude towards the theory of rational choice, in the form it was represented in the model Homo economics, was formed. It is rather inclined to talk about the choice on the principle of limited rationality. This approach allows treating the understanding of political choice principles more critically; form the electoral choice to the choice of optimal constitutional and institutional policy. Democratization, from the standpoint of the theory of public choice, is interpreted not as a result of natural, free from interference structuring, but as a result of planning and creating the appropriate legal framework and political institutions.

If individuals respond to incentives, they are rational, and thus the basic explanatory principles of political theory should be the principles of rational individual choice: individuals make choice (or act) rationally if their actions are determined by their preferences, which are rational themselves. Preferences are rational if they are complete and transitive, i.e. take into account and rate all the alternatives.

It is fully concerned the political choice which takes punches on all the sides in the post-Soviet time: the formulation of the “overall” interest (M. Olson), the emergence of the post-Soviet “maximizers” of economic and political benefit, profits and resources, partial constraint of civil rights and freedoms.

If the concept of modernity, as manifested in the ideologies of liberalism, conservatism and socialism, is out of dominance of goal-rationality (instrumental mind). Post-Soviet society should solve the problems arising from the socialist model of modernization and the traditional sources of solidarity should be replaced by the reflexive construction of political relations and regulatory agreements. Rationality serves one of the fundamentals of modern era establishment, democratic political institutions. Without rationalization it is impossible to imagine the processes of secularization (according to Max Weber – “disenchantment” of political field), liberalization of economic, political and media spaces, pluralization, formation and development of the law-governed state and civil society, professional administration (bureaucracy), public policy, science and education, technological progress.

The models, which explain the decision-making process in terms of rationality (rational choice), such as the model of “economic man” and “rational organization” (M. Weber), are passing into history. Complete, comprehensive information, which could be called rational, is required for decision-making, but this is not possible in modern conditions – not because of the lack of information, but because of its redundancy. The understanding of the rational choice under the current conditions is presented by the theory of socially meaningful choice in terms of information and temporal shortage. Significant difficulties are arising in the transformation of rational decisions and actions of individuals to collective decisions and actions. M. Olson and his followers confirm that the transition from individual to collective rationality is unattainable.

Thus, the rationality of collective action is not the sum of individual rationalities, for democratic
development it is necessary to define a public interest. However, conflicts can be deep, be applied to many areas of public life – from politics, ideology and economics to religion, language and national identity. It acts as one of the main problems of rationalization in post-communist societies, provides grounds for speculation by various political forces and destroys the agreement on the public interest.

Understanding a linear model of progress, which provided a powerful impetus to a “Soviet man” and was based on universality of rationality, was changing in the process of post-Soviet and post-modern societies formation. Accordingly, reflections are also changing with respect to the rationalization of political choice.

D. Stone opposes academic logic to political methods. She confirms that when they talk about politics or gossip about it in the academic circles, one cannot ignore the categorical denial of political methods in the name of rational analysis. Moreover, in the academic circles it is contemptuously believed that political methods prevent the right policy (Stone 2001). The political analysis, according to D. Stone, would not care about the objectivity and established rules, but to see political demands in analytical concepts, formulation of problems and policy instruments (Ibid). It was well understood in the Soviet times by the representatives of the endless departments of “Scientific Communism”, “Historical Materialism” and “History of the Communist Party”. By its destructive force the army of “social scientists” was not inferior to Soviet economists. (Let us recall an old Soviet joke. Brezhnev on the Red Square inspects the parade and after all the tanks, armoured vehicles, aircrafts and missiles a battered truck with a dozen of feeble men and middle-aged women in glasses and raincoats starts moving. Brezhnev is asked about what these civilians of strange appearance are doing among the grand military parade. Brezhnev says: “These are our economists. You cannot even imagine what harm they can do”).

II. The Model of “Perestroika”: Gorbachev’s Half-Reforms

The post-Soviet countries have their own starting point of the long and hard struggle for democracy. The point is 1991. It is the year of collapse of the Soviet Union and the emergence of new independent states. But the dawn of democracy on the 1/6 of the land began six years earlier. And it is associated with the name of Mikhail Gorbachev, who was the “father” of the ambitious project of controversial changes called “Perestroika”.

Mikhail Gorbachev is the last General Secretary of the Communist Party of the Soviet Union (CPSU). The first and the last President of the USSR was, due to “Perestroika”, also called the “father” of the great empire defeat, its collapse and disintegration. Gorbachev’s ruling was marked by the reassessment of values and personalities, institutions and processes, phenomena, symbols and events that kept the world in fear and defined the history of the XX century. This applies to the core of the Soviet regime (major political, ideological, institutional elements of the communist era): Lenin and Stalin, the CPSU and the Committee of State Security (KGB), the Council for Mutual Economic Assistance and the Warsaw Pact, socialism “with a human face” and communism, the Soviet partocracy and Komsomol, authoritarianism and “enemies of the people”, internationalism and class struggle, “Proletarians of all countries, unite!” and “We will bury you!”, dialectical materialism and scientific communism, planned economy and nomenclature.

Gorbachev tried to rely on the “machine” in order to reform it. The experience of post-Soviet countries that once underwent radical reforms (Poland, Lithuania, Latvia, Estonia, Georgia, and others) convinces us that the will of authorities, the ability to find allies and support among large social groups are required for carrying out fundamental reforms. With the “wisdom” of the present we understand that “perestroika” was doomed to the failed attempt to give the nomenclature the command to reform itself and voluntarily to get rid of “plum jobs”. That is why the way of “semi-reforms”, chosen by Gorbachev gave no results. According to N. Davies, “Gorbachev was a political tactician of consummate skill, coaxing the conservatives and restraining the radicals... ignored the implications of removing coercion from a machine that had known no other driving force...” (Davies 1997, 1677).

M. Gorbachev is a politician in the European sense of this word. He is recognized as a reformer and a welcome guest in the capitals of all democratic countries, who became a symbol of the end of the Cold War. After the general secretaries of the “stagnation era” (firstly – L. Brezhnev, Y. Andropov and K. Chernenko) he returned life, revolutionary energy and ability to speak without notes to the Soviet style of political leadership. To talk to people!

But such is the fate of the last general secretary – he would not have wished to do what he did. That is why he is criticized for completely opposite things: for attempts to save the empire, the desire to reform the Union and its disintegration; for putting stake on nomenclature and for fighting against it; for freedom of speech and censorship, democracy and at the same time the inability to hear the voice of people; for supporting dissidents and dissidents’ movement (Sakharov et al.) and for too liberal attitude towards them. His fate is ambivalent in everything. “Perestroika” and “Glasnost” could not save the Soviet Union; the Politburo’s attention towards economic issues did not solve the problem of deficit and long queues. Gorbachev’s awareness of the importance of a national question did not secure him from the explosion of nationalism and clash of national identities. The neutralization of the Communist Party did not lead to the competitive multiparty system and did not deprive the “party of power” of its political weight (former communists who retained power due to apparent non-partisanship) in the post-Soviet repolitization of values and personalities.

The restructuring began with the total criticism of past mistakes of the Soviet leadership and the disclosure of the truth in national media. Gorbachev spoke exposing the negative aspects of the recent past (first of all – Stalinism) and, at the same time, outlined the plans for a political upheaval, basing on the ideas of Lenin. But Gorbachev failed
to advance further in both economy and politics. It soon became clear that continuation of reforms needed introduction of market principles in economy and multi-party system, taking into account the non-party interests in political life. Gorbachev, despite the advice of economists-reformers, was hesitating with the transition to a market economy, was rejecting the plans for a radical change (which were offered by G. Yavlinsky, Y. Gaidar, et al.). He refused to decollectivize agriculture and desubsidize prices, postponed the legalization of private property.

As a result of choosing the path to “perestroika” by Mikhail Gorbachev, the Soviet planned economy has actually ceased to function and the market economy could not be created. The national issue was particularly acute. On the one hand, Gorbachev encouraged the republics to formulate their demands concerning autonomy and federal structure of the Union; on the other hand he refused to follow them. The gap between the real situation and the declaration became larger. The proclaimed reforms of the socialist system, the formation of cooperatives, qualitative changes in all the spheres, the introduction of a competition in the political life remained only in words.

In order to assure oneself of historical and political relationship between contemporary Ukrainian situation and the choice of the last general secretary, we should look at the Gorbachev’s reform agenda, which was called “perestroika”. Gorbachev’s political program included democratization, parliamentary development, local government authorities, attention to public opinion, improvement of the government control quality, guarantee of human rights and political culture based on universal ethical values.

This program in its main provisions is fully comparable with the agenda of reforms in post-Soviet countries.

By 1991 Gorbachev stopped the “Cold War” and opened borders. There was a real freedom of speech in the USSR and its first free elections were held. Gorbachev was faced again with a choice: to perform liberal economic reforms and move to a democratic political system, or continue to modernize the Soviet system. But the President decided to move at its own course, continuing the restructuring as a third way between “real communism” and democracy. He tried under the communist ideology and the Soviet “picture of the world” to implement changes in economic and household mechanisms in order to ensure the country’s political development and economic growth.

At that time Gorbachev said that the Soviet Union was committed to building communism (advanced social system), and therefore rejected all the attempts of the capitalistic West to change the Soviet political system. On the other hand, the restructuring should have “strengthened” communism in Eastern Europe, changed the political and military thinking of the imperialistic West, and eventually – rebuilt the world on the basis of real communism. As it turned out later, having established the openness of a Soviet society and dialogue between two political opposites (communism and capitalism), the restructuring cleared the space for the dominance of a capitalist system.

The initiators of “perestroika” as a philosophical, political and social project underestimated the fact that, despite the rhetoric of “détente”, a powerful enemy beyond the communist reality remained in the world of ideological, political and economic competition. This is a democratic project. It can be confirmed that the restructuring is a dawn of democracy, but it ends where a true democracy begins.

Most of the problems that Gorbachev tried to solve with the help of “perestroika” are on the agenda of today’s reformers. Thus, present and future generations have to make choice in favour of democracy. And it is important to understand the causes of defeat. The dawn of democracy in post-communist countries was overshadowed by the clouds: the Soviet administrative-command system, the paternalism of vast majority of society, the errors of leadership. Democratization is continuing to develop in the post-Soviet fog, but – let us be optimistic – and it is still far to the decline of democracy. We have time, but it is running out.

III. Alea Iacta Est. The Political Choice of Ukraine

Nowadays the citizens of the post-Soviet countries are experiencing another “doomsday”. In 2013 – 2014 the crisis of the post-Soviet world, which had been smouldering since the Soviet Union collapse, caused real fires that started burning in Eastern Ukraine. During this period the problem of the reforms model and the focus area of domestic and foreign policy was aggravating, which, in turn, made actual the vision of the “situation of choice” of the crucial period of the late 80s – early 90s. The cost of then-made errors for the political class and society is increasing.

Analyzing the processes of politics democratization in Ukraine on the edge of 80s – 90s of the last century, the researchers of post-communism called the changes, which took place during that period, “epochal”, wrote about the need for rationalization of political action and the need to examine the fundamental assumptions, concepts and theories of political science, its attempts to determine the nature of political choice and its pathologies again.

These objectives remain relevant to modern political discourse after new scheduled “crucial”, in terms of democratic governance and preservation of the country’s integrity, elections in 2014, and not less epochal changes that have occurred during this time and are associated with the democratization of Ukrainian society, external and internal political challenges for Independence.

In modern cognitive conditions the belief in the omnipotence of human mind, the decline of the “spirit of enlightenment”, which in due time provided a theoretical grounding for the priority of economic goal-rationality, are rethought and criticized. “Like everything else in life, politics is about hard choices, and the nicest thing to do with a hard choice is to evade it. Semantic abracadabra helps. A quite new sense of ‘politics’ has emerged to do this work, and unless we keep track of it we are all at sea in understanding the modern world. The essence of this new meaning is that ‘politics’ is made to cover every small detail of life. It is a semantic drift which happens quite unselfconsciously” (Minogue 1995, 107).
In the post-Soviet conditions instead of market rationalization of costs a different political game take place, in which politics and economics require permanent “loans” from the past. Two political pathologies of choice are directly related to the post-Soviet politics. First of all, the erosion of institutional line between the state and the market: the state is divided into administratively-political and commercial sectors, and the “party of power” controls them. Secondly, the permanent reallocation of capital and property without an effective mechanism for saving and capital accumulation.

Nevertheless, the landscape of political science in Ukraine has changed. A wide range of Ukrainian scholars’ works written with the use of the elements of the rational choice theory concerning the democratization of political cooperation, the establishment of civil society institutes, political technologies, mass media, gender politics, neopatrimonialism, elites and leadership, political coalitions, political argumentation and discourse testify to the total consensus in terms of the heuristic potential of the public choice theory.

In the Ukrainian scientific discourse a wide range of issues related to electoral choice has always attracted much attention of politicians, citizens, experts and mass media. Predominantly, discussions are focused on the critical analysis of the negative effects of electoral process. The application of public choice theory to study the conditions and pathologies of choice in Ukraine is due to the emergence of new non-standardized situations in the post-Soviet politics that require appropriate means to analyze and improve the efficiency of public policy.

In the meantime, the issues of “positive” construction of political choice democratic domain in general (not just the interaction of political actors) are paid much less attention. Perhaps it is considered that in the circumstances where administrative resources and other illegal means of political campaigns will not be used, the election campaigns in Ukraine will automatically meet the criteria of openness and become democratic.

The political choice of the last decades has created an alternative to the political development of post-Soviet era: from the “media show”, with meaning-playing, or government’s censorship, to the possibilities of political action aimed at achieving compromise and consensus.

The domain of choice in post-Soviet politics because of unstable rules requires the constant determination of current state affairs, which is formed in the process of interpreting and reinterpreting the actions of others. In this regard, the requirements concerning rational political actions in all areas of post-communist transformation, of society is extremely relevant to present-day Ukraine, for politics of which you can apply the name “crisis”, last but not least, because of the lack of reasonable solutions.

The discrepancy between electoral and post-electoral logic in the actions of politicians leads to the loss of voters’ trust, the public attitude to politics as a “dirty business”. But from the functional point of view – to the percentage fall in citizens’ turnout to the polls that during five parliamentary election campaigns has fallen by almost 13% (from 70.8% in 1998 to 57.9% in 2012 and 52.4% in 2014).

For political science the research of the post-Soviet choice phenomenon of a citizen at the polling station, an official at the bureau, an experienced parliamentarian – a lobbyist or an ambitious young politician at a crowded meeting is a fundamental thing. Indeed, the process of political science formation included such a direction as “political science of post-communism” and was at the phases of opposition and deconstruction towards Soviet social science.


The main contradiction in the process of determining the optimal electoral system is to choose between a full representation and a structured parliament.

The Proportional distribution of votes in parliamentary elections provides a clear and relatively stable parliamentary structure – these are the main advantages of the proportional system. In addition, the proportional system enables the society to identify the political history of each party, its effectiveness in creating coalitions and its results in administration participation.

The proportional system gives rise to the role and weight of political parties, which are gradually transformed into an effective institution that provides an interaction between government and citizens. Introduced in 2006 and 2007, the proportional electoral system has demonstrated its shortcomings (mainly refers to the “closed” list that prevents rational choice of citizens and does not facilitate the formation of a strong regional policy, and also leads to an increase in the role of party bureaucracy).

In the conditions of parliamentary-presidential model the proportional system of representative authorities formation creates the problems of stability of the executive branch functioning, because none of the political parties cannot obtain an absolute majority of votes (although, of course, this goal exists), and therefore – unable to create a one-party government. However, in this case, it is better not to talk about the coalition, but the quota government, where a special quota of positions belongs to the President.

The opponents of proportional system in the form in which it is implemented and used in Ukraine, namely the system of closed party lists in a single state multi-mandate constituency, give strong arguments of narrowing the electoral rights of the citizens who, not being members of political parties, are actually deprived of the opportunity to participate in the nomination of candidates for deputies.

The proportional system requires the formation of stable factions and coalitions of factions that take responsibility for voting and acting of the government and the opposition. The effectiveness of actions can be evaluated, and each voter is able to rationalize his choice based on the political history of a party or bloc.
In its turn it promotes the growth and the enhancing the role of political parties in society, which in the long run will contribute to carrying political struggle in the dimension of ideological competition. The future of political parties will be determined in the ideological field and will not so much be dependent on the image technologies.

Despite the fact that a relatively short time period separates two election campaigns under the proportional system (which is likely to explain the financial and organizational unwillingness of one third of parties and blocs to participate in the elections in 2007), these election campaigns showed a number of general trends that lay the groundwork for the (possibly critical) analysis of implementation of proportional system in our country. Not fundamentally changing the proportion of forces and factions in the Parliament, they led to changes in the government coalition and the personal composition of the government. Comparing the results of the election campaign to the Verkhovna Rada of Ukraine in elections 2002, 2006, 2007, 2012 and 2014 we can specify the following trends in political choice:

- reduce of voters’ turnout (respectively 70.8%, 69.3%, 67.8%, 62%, 57.99%, 52.42%);
- reduce of the parties and blocs number that overcome the electoral threshold in a state multi-mandate constituency and get to the Parliament, except the latest election campaign in 2014 (respectively 8, 6, 5, 5, 5, 6);
- increase in the percentage of voters who vote for “passing” parties and blocs, except the percentage of voters in 2014, which decreased and returned to the level of 2006 (85.8%, 75.72%, 77.73%, 85.58%, 93.74%, 77, 48%). From 1998 to 2012, more and more voters, even if they have different preferences, vote for parties and blocs who are likely to get to the Parliament.

Transformations in the electoral system cannot be analyzed separately from the process of formation and development of the party system, organization of electoral campaigns and parliamentary activity on the formation of the coalition and the government under several constitutional “reverses” between presidential and parliamentary-presidential models. The state patronage for some political parties allows calling them “cartel” ones. This name reflects the other side of the relationships between the “party of power” and the state — not just party support of the authorities, but also the assistance on the part of the state in party activity.

It can only be added that the election campaign of 2014, which was held again by the mixing model, did not lead to “tectonic” changes in the organization of both internal party work and communication of candidates with voters. However, the proportional system has a number of positive outcomes for both the parliament and the government and for the democratization of political interaction in general. The structuring (one reason of which is the centralization of party structures) of party domain in general and the parliamentary one in particular are distinguished among these outcomes. Proportional and mixed systems, even with significant shortcomings, is able to provide the representation of major political and ideological positions that exist in Ukrainian society, the formation of factions and coalitions of factions that take responsibility for voting and activities of the government and the opposition. The effectiveness of these actions can be evaluated, and voters are able to rationalize the political choice.

The political choice in post-Soviet politics is implemented under the direct influence of advertising and agitation political campaign. The positive image of a candidate is created in communication with journalists and voters who support this candidate. It does not look like a difficult task, taking into consideration the lack of competition factor in the direct dialogue with other candidates. A candidate needs to play a certain role on the stage, which has already been prepared by the team. He turns into the actor, who is demonstrated to the public as the part of a big show. The image that is created for the public is the so-called “imaginary person” that has to bear positive emotions. He allows only a monologue (in the best case — prepared answers to questions of positive-minded journalists or citizens), which turns the electoral race from the competition into the theatre.

Democratization involves looking for mechanisms of one of the main tasks solving: rational actions transformation of individual and collective political actors to the collective rational action with the satisfaction of public interest. The democratization process of political interaction is inseparably linked to the rationalization of social relations. The development of science, law, market economy and representative political institutions, independent mass media, not in the least is the result of secularization, desacralization and rationalization of political world.

The problem of rational choice is decided depending on the presence or absence of information, which actors are guided in their actions by. In today’s world the hopes of democracy are associated with the development of political communication domain. Although the involvement of broad social groups in the process of politics formation makes it difficult to make rational political decisions due to the increase in politics participants number.

Conclusion. “Perestroika” has become a symbol of half-way policy. The importance of “perestroika” for nowadays is that the lessons of “defeat” of the last general secretary have been learned neither by the political class nor by the society. The historical challenges, which have found no adequate response in the political arena for a considerable period of time, create new dangerous “split-up lines” in society, leading to armed confrontation and military conflicts. The cost of errors is increasing, as it was growing for Gorbachev from 1985 to 1991.

The country, which stops on its way to democracy, remains in the Third World. The choice of Gorbachev, who quickly led the USSR to expected changes, clearly demonstrated this point.

Gorbachev created the model of transformations, in which he tried to combine the Soviet model of “real communism” with electoral democracy and freedom of speech. He chose two ways at once: communism and democracy, new and old thinking. The Soviet school of leadership taught that you cannot work on the principle “either – or”. These principles of “Old school” appeared then
in the work of Leonid Kravchuk and Leonid Kuchma. Nowadays they are felt as well.

Summing up the research results of the choice process and its pathologies in post-Soviet politics we have come to the following conclusions.

Firstly, the rational choice in politics is one of the most important mechanisms of post-Soviet society democratization. In the process of electoral choice and decision-making in public politics, individual rational actions are capable of being transferred into the rational public policy. The conflicts that arise during the transformation from the individual rationalities to the collective one can be solved under the conditions of democracy, because they become open. Democracy has created an effective mechanism for political discussion (i.e. – political bargaining), has proven its ability to provide country economic development through the creation of a competitive political environment. However, the involvement of broad social groups in the political process makes the procedure of rational political choice difficult (both quantitatively and qualitatively), and one of the latest trends – mediatization of politics – changes the system of representation of public interests in accordance with the requirements of mass media format and rating, especially – TV. There is a real threat of bringing the political choice to the level of mass media shows with meaning-playing and meaningless dialogues. This leads to the emergence of new challenges towards the members of mass media (the transformation of socially important information into the product, the absence of structural changes in the relationship “state – mass media”, the transformation of politics into the media process). The absence of a rationally-reasoned dialogue in mass media not only complicates the interaction between political actors, but also introduces a new important factor to political communication – the silence of population.

Secondly, the political debate has become the response to the impact of mediatization. Rational choice requires not only alternativeness, but also competitive alternatives. Argumentation, specification of rules and forms of public discussions, their complexity, sophistication and elegance provide evidence of the maturity of democracies. On the contrary, the facilitation of social problems, populism, demagogy, the tendency to monologue, or even the avoidance of debate, its ignorance bears evidence of the eliminating of rationality from political domain. “Perestroika” was a major episode of the global political process. It gave a clear and ambiguous answer to the question: “Is there a third way?” The defeat of “perestroika” meant that the choice of post-communist political class and society in general is limited to two alternatives. It is either in democracy or in authoritarianism. But the question “Will democracy win nowadays, or we have to go through another totalitarian ‘spasm’?” remains open.

References:
деякі патології, що прийшли ще з радянського періоду: формування "партії влади", централизація спадку інформаційного впливу, недолік діалогу і традицій у парламентських дебатах, популізм. У глобалізованому оточенні, інформаційний простір став ареною внутрішньої боротьби і медіатизації політиків, загрожуючи відплякуванням політичного дискурсу і широкого політичного діалогу у візуальному форматі засобами масової інформації, особливо — телебаченням. Добре обґрунтовано, що одним з можливих способів подолання недоліків політичного вибору є рационалізація виборчого процесу та громадського адміністрування. Передбачено використання теорії суспільного вибору, рецептив полегшення формування моделі рационального вибору в громадській сфері.

Ключові слова: політичний вибір, пострадянський політичний вибір, перебудова, реформи, політичні дебати, раціональний вибір.

Яковлев Д.В.
Національний університет «Одесска юридична академія»

ВИБОР УКРАИНИ: РЕФОРМЫ VS. ПЕРЕСТРОЙКА

Анотация
В статті ісследується процес політичного вибору між реформами і перестройкою, його особен- nosti i составляючі в постсовецькій Україні. Горбачевская перестройка счітається ярким при- рем половничості реформаторської моделі. Єго політичний вибір вызван не толькo „рассветом” демократії в постсовецькому пространстві. Решення посліднього генерального секретаря КПСС убе- дительно продемонструвало отсуцтві третього пути між демократією і тоталітаризмом. Політич- чий клас сучасної України має понять це і сформувати раціональний вибір в пользу демократії. Значительна роль політичного вибору у двох взаємосвяжних складових політичес- кого взаємодіяння — політикою і політиками. Во-перших, в боротьбі індивідуальних і колек- тивних політичних діячів за голоси во время избирательного процеса. Во-вторих, в процесе об'єктивного адміністрування, де голос є важним компонентом прийняття політического решения. Отже, для постсовецької реформаторської моделі характерні некоторые патоло- гії, прищеплюючи ще із советського періоду: формування „партії власти”, централізація нисходя- щого інформаційного впливу, недостаток дискусії та традицій в парламентських дебатах, популізм. В локалізованому окрузі, інформаційне пространство стало ареною внутрішньої боротьби і медіатизації політиків, угрожаючи подчиненням політичного дискурсу і широкого політичес- кого дискурсу у візуальному форматі засобами масової інформації, особливо — телевізором. Хорошо обґрунтовано, що одним з можливих способів преодолення недоліків політичного ви- біру є рационалізація виборчого процесу і об'єктивного адміністрування. Пред- усмотрено використання теорії общественного выбора, рецептив облегчення формирования моделі рационального вибора в общественной сфере.

Ключевые слова: политический выбор, постсоветский политический выбор, перестройка, реформы, политические дебаты, рациональный выбор.